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INTRODUCTION
The Ohio Family and Children First initiative has been a catalyst for bringing community agencies together to coordinate and streamline services for those families and children needing or seeking assistance. This Service Coordination Mechanism shall serve as a guiding document for coordination of services when a child is referred to Council for assistance and is written in compliance with the guidelines as required in Ohio Revised Code section 121.37.

While reviewing the individual county’s Service Coordination Mechanisms in the spring of 2010, the Defiance, Fulton, Henry and Williams county’s Family and Children First Councils determined the revision and blending of their county Service Coordination Mechanisms would improve service delivery to families by avoiding duplication and disruption of services to families that are transient within the region and would be fiscally responsible.

The persons involved in the review and revision of this Mechanism include the Defiance, Fulton, Henry and Williams Family & Children First Council Coordinators, their Council Steering Committees, as well as service providers. For a full list of the Service Coordination Mechanism review and revision participants see Attachment A.

PURPOSE
The purpose of service coordination is to provide a venue for families requiring services where their needs may not have been adequately addressed in traditional agency systems. Each system has areas of responsibility, and this Service Coordination Mechanism is not intended to override current agency systems, but to supplement and enhance what currently exists. Service coordination should build upon the strength of services in our communities that are already working for families. The service coordination process will provide access to existing services and supports, both formal and informal, and when appropriate propose new services, supports and/or strategies to be added in order to address unmet needs.

Service coordination is a collaborative, coordinated, cross-system team planning process implemented to address the needs of families with multiple and complex needs. The process is family-focused and strengths-based. It is responsive to the culture, race and ethnicity of the family. Therefore, it results in a unique set of community services and natural supports individualized for the child and family and it is based on the child and family’s perceptions of their strengths and needs to achieve a positive set of outcomes. The goal of this process is to assist families in building a system of natural supports so to gradually reduce family reliance on formal systems as it becomes appropriate.

Families, agency personnel and community members can become aware of and trained in the county Service Coordination Mechanism process by way of quarterly ‘Service Coordination Mechanism 101’ training. This training will rotate between the five-county region (including Putnam county) and scheduled trainings will be announced at Family and Children First Council meetings and their websites.
TARGET POPULATION
The target population includes any child ages 0 through 21 with multi-systemic needs whose service and support needs are not being adequately met while seeking assistance outside of the Service Coordination Mechanism.

If the needs for other interventions can be identified prior to court involvement, services are put in place to meet those needs.

Through monitoring and tracking the service coordination process, service gaps will be identified, successful services identified and cross-system coordination analyzed to determine both strengths and weaknesses. This information will be reviewed bi-annually by a Continuous Quality Improvement workgroup to guide Family and Children First Council’s decision-making process on how to improve the local service delivery system.

For children who also receive services under the Help Me Grow (HMG) program, the Service Coordination Mechanism shall be consistent with the laws and rules of Help Me Grow per federal regulations and Ohio Department of Health policy and procedures. When a child is involved in both HMG and service coordination through Family and Children First Council, the main provider of service coordination should be HMG to assure compliance with Ohio Revised Code 3701.61.

REFERRAL PROCESS
Any family with a child in the target population may access the county Service Coordination Mechanism through the Family & Children First Council (FCFC). This includes, but is not limited to, agencies, schools, juvenile justice, and families voluntarily seeking services.

To initiate the service coordination process, a complete Service Coordination Referral form (Addendum A) and Informed Consent for Release & Exchange of Information (Addendum B) must be made to the Family & Children First Council Coordinator. The Family & Children First Council Coordinator’s contact information can be found in Attachment B and as follows:

Defiance County Family & Children First Council Coordinator
Julie Voll
500 Court St., Suite F, Defiance, OH 43512
419-782-1525
jvoll@defiance-county.com

Fulton County Family & Children First Council Coordinator
Karen Pennington
606 South Shoop Ave., Wauseon, OH 43567
419-337-0915
karen.pennington@odh.ohio.gov
The following are appropriate referrals to Service Coordination Mechanism:

- A family whose child is age 0 through 21 and has multiple needs.
- A child/family that is unable to access needed services.
- A child/family experiencing a problem with the coordination of existing services. It is important that before a referral is made, the lead agency has worked collaboratively with the family and they have attempted to provide the necessary services to the family. If these attempts have not yielded the needed results, then a referral may be made.
- A child who is at-risk of being removed from his/her home or school.
- A child who has been emergently removed from his/her home (see procedure for addressing these children below.)

If the referral meets one or more of the above listed criteria, the lead agency and/or family may make a referral to the Family & Children First Council Coordinator, who will determine the appropriateness of the referral. Appropriate referrals will be forwarded to the Service Coordinator’s Direct Supervisor via fax within 48 hours, excluding weekends and holidays, of the referral receipt. The Service Coordinator’s Direct Supervisor will assign a Service Coordinator within 48 hours, excluding weekends and holidays, of the referral receipt from the Family & Children First Council Coordinator. If the Family & Children First Council Coordinator will be out of the office for more than 48 hours, excluding weekends and holidays, an email notice will be sent to the County Council with alternate/back-up contact information for referral submission.

The Family & Children First Council Coordinator will issue a Service Coordination Referral Follow-Up form (Attachment C) to the referral source within five business day of referral receipt. If a family has self-referred, the Referral Follow-Up form will not be issued.

The Service Coordinator will make verbal or written contact with the family within three business days of assignment. To begin the process of determining the appropriate level of care, an initial family meeting will be established at the earliest mutually convenient time and location, not to exceed ten business days from the Service Coordinators initial contact with the family, unless other arrangements are made that are satisfactory with the family.
Please note: The Family and Children First Council may accept or deny referrals for service coordination. A referral may be denied if parents have not signed a release of information, if there is lack of sufficient involvement by the lead agency or if Family & Children First Council service coordination would be a duplication of effort when there is already a suitable family service plan in place.

LEVELS OF CARE
The following criteria will be utilized to determine the appropriate level of care.

Level 1 – Information & Referral
An information and referral level of care is issue-focused. The family is stable with natural and community supports and they are seeking short-term/single agency information and referral. The issues presented by family can be resolved by traditional services through a single agency.

Level 2 – Service Coordination
The focus of the service coordination level of care is the child. The child presents a minimal level of safety needs as identified by the safety assessment (Addendum F) and may need brief crisis stabilization. The family will be able to return to their previous level of functioning quickly. The multiple needs of the child require collaboration among service providers to effectively meet their needs by tailoring or modifying an available service.

Level 3 – Wraparound (Wraparound Phases & Guiding Principles Attachment D)
The focus of the wraparound level of care is the family. The family presents a moderate to significant level of safety risk as identified by the safety assessment (Addendum F). Crisis stabilization and safety planning is continuous for wraparound families. The family’s chronic and unmet needs require more extensive collaboration among service providers and ongoing, intensive supports that may require significant adaptation or expansion of a current service or the creation of a new service or support.

CONFIDENTIALITY
The confidentiality of the child and family will be protected at all times. All information disclosed in family team meetings and contained in the Individual Family Service Coordination Plan will be protected. Only the parties given authorization on the Parental Release of Information family will have consent to view and hear the family information.

All members of the Child & Family Team and the Family Coordination Team will begin their respective meetings by signing a confidentiality agreement (Child & Family Team Confidentiality Agreement Addendum C1; Family Coordination Team Confidentiality Agreement Addendum C2) which details an agreement that persons present understand all identifying and personal family information disclosed through the Individual Family Service Plan or Child & Family Team meeting discussion is privileged, protected and confidential.

At any time a family may review the information contained in their Individual Family Service Coordination Plan and revoke any release of information previously granted.
ASSESSING A FAMILY’S STRENGTHS, NEEDS AND CULTURE

An initial face-to-face meeting will be held for the Service Coordinator to become familiar with the child and/or family and to begin the discovery of strengths, needs and culture. Either the Child Strengths Assessment or Family Strengths Assessment form (Addendum D1 & Addendum D2) will be used to collect and document child and/or family strengths, needs, and cultural information. This allows the family to give specific input on their perceptions of problems, strengths, cultural issues, what they hope to change and what services they believe they could gain benefit. The information gathered in Child Strengths Assessment and/or Family Strengths Assessment form will be used to complete the Strengths, Needs, Cultural Discovery tool (Addendum D).

HOW A FAMILY CAN INITIATE A MEETING AND INVITE SUPPORT PERSON(S)

If the family determines they would like to invite a support person(s) (parent advocate, mentor or another family member that is involved with the care of child) it is the parent’s responsibility to inform the support person(s) of the date/time/location of their Child and Family Team meeting. If the family would like to initiate an additional meeting(s) to continue the development or review of their individual family service coordination plan, they may do so by contacting their Service Coordinator.

NOTIFICATION FOR ALL INDIVIDUAL FAMILY SERVICE COORDINATION PLAN MEETINGS

After the initial assessment, the Service Coordinator and family will work together to schedule the meeting date/time/location of the first team planning meeting. Consideration of family needs and limitations will be made in determining the location of the meetings. The Service Coordinator will notify agency staff, school representatives and/or other parties involved in the Child & Family Team meeting.

DEVELOPING AN INDIVIDUAL FAMILY SERVICE COORDINATION PLAN (IFSCP)

Every family identified as appropriate for service coordination or wraparound will be a partner in the development of an Individual Family Service Coordination Plan (IFSCP) (Addendum E). As a part of the IFSCP process, the Service Coordinator works with the family to identify formal and informal supports who can be utilized for Child and Family Team composition.

At service coordination (level of care 2), the focus of the IFSCP will be goals and objectives specific to the strengths and needs of the child. At wraparound (level of care 3), the focus of the IFSCP will be goals and objectives specific to the strengths and needs of the family.

To develop an IFSCP, the following process is followed:

- Review and add to the child/family strengths, needs and culture discovery.
- Create a team mission statement that describes what the team hopes to accomplish through the IFSCP process.
- Identify and record needs statements for child or individual family members.
- Prioritize needs that will help the child and/or family team realize their mission statement.
- Brainstorm for strategies to meet the chosen needs.
- Develop action steps/solutions to meet the strategies.
• Select team members to follow-up on action steps.
• Identify an outcome/result for each strategy.
• Identify resources needed.

A crisis stabilization plan will be established with all families in wraparound (level of care 3). In the assessment process, immediate crisis must be addressed and an initial crisis plan developed. After a Child and Family Team is formed, they will work together to develop an effective crisis plan and monitor it regularly. Development of an effective plan will be done with leadership from the most appropriate team members.

OUT-OF-HOME PLACEMENT
A Child and Family Team meeting must occur as soon as reasonably possible once it is known that a child in service coordination or wraparound may be placed outside their home to assure that all alternatives to out-of-home placement have been explored and exhausted.

If a child is in emergency placement, a Child and Family Team meeting will take place within ten days of the placement to review the child’s existing Individual Family Service Coordination Plan (IFSCP) or to create a plan if there is not one already in place. It also provides the opportunity to plan for community supports for the family while the child is in placement and plan for community supports needed for when the child returns to the home and community. The Child and Family Team is to assure services are being provided in the least restrictive environment and cooperates to locate appropriate placement. Appropriate members of the Family Coordination Team will meet to determine how the county will jointly pay for placement services. During placement, the Child and Family Team should continue to meet to review the placement and the youth’s progress toward discharge.

Please note: This requirement applies to children who are involved in service coordination (level of care 2) or wraparound (level of care 3) under the Family & Children First Council Service Coordination Mechanism. The law provides that a family may refer itself to the Service Coordination Mechanism at any point and time, which includes any time prior to or immediately after an out-of-home placement. Nothing in this document shall be interpreted as overriding or affecting the decisions of a juvenile court regarding an out-of-home placement.

FAMILY COORDINATION TEAM
All children and families served through this Service Coordination Mechanism will be monitored and tracked by the Family Coordination Team. As a monitoring body, the Family Coordination Team will meet monthly and team membership may include FCFC Coordinator, FCFC Chair, ADAMhs Board representative, juvenile court representative, children’s services representative, Educational Service Center representative and a county school psychologist. Annually each member is asked to participate on the Family Coordination Team and required to sign a memorandum of understanding (Attachment E) indicating their support. Responsibilities for the Team are as follows:

• Each member is required to attend as many meetings as possible. If he/she will be absent for an extended amount of time, he/she will be asked to send a representative in their
place. All members of the Family Coordination Team will sign a confidentiality agreement (Addendum C2) at the beginning of each meeting.

- The FCFC Coordinator will be responsible for facilitating all Family Coordination Team meetings. In the Coordinator’s absence, he/she will select another individual from the team to facilitate.
- The FCFC Coordinator is responsible for meeting notifications and agendas for Family Coordination Team meetings. Service Coordinators will be asked to provide family updates in a timely manner as needed to prepare the agendas.
- Emergency meetings of the Family Coordination Team will be scheduled as needed. The FCFC Coordinator and FCFC Chair will determine if and when an emergency meeting is needed and notify other members.
- The FCFC Coordinator will maintain a file on all active service coordination cases. The file shall include the following: 1) parental release of information form, 2) completed referral form, 3) Child/Family Strengths, Needs, Culture & Mission Information form, and 4) initial wraparound plan. All other family information will be maintained by the Service Coordinator assigned to the family.
- Minutes/notes will be maintained at all meetings and kept at the FCFC office.

**PROCESS AND COMPONENTS OF THE IFSCP**
The overall description of the process and individual components of the Individual Family Service Coordination Plan (IFSCP) are:

- Referral and Release of Information submitted
- Initial contact with family; immediate crisis plan developed
- Level of care determined
- Family Strengths Assessment and Child Strengths Assessment completed
- Strengths, Needs, Cultural Discovery process
- Risk & Protective Factors Checklist completed (Attachment F)
- Child and Family Team developed
- IFSCP development, including a Youth and Family Safety Plan
- Plan implementation
- Monitor and assess the plan, making adjustment when needed
- Plan for transition
- Discharge

**MONITORING IFSCP PROGRESS AND OUTCOMES**
The monitoring schedule to be followed is as follows:

- All informational and referral (level of care 1) cases are reviewed only between the FCFC Coordinator and involved agency.
- All active service coordination (level of care 2) cases are reviewed at the monthly Family Coordination Team meeting.
- All active wraparound (level of care 3) cases are reviewed at the monthly Family Coordination Team meeting.
Service coordination will be a standing agenda item on all County Council meetings where family outcomes will be reported at least quarterly in order for the Council to continually evaluate and prioritize services, fill service gaps and invent approaches to achieve better results for children and families. Confidentiality of the families in the service coordination process will be protected at all times; only outcomes, no family identifying information, will be shared.

Data to be collected includes:

- **Children in-home**
  The Service Coordinator’s direct supervisor will submit quarterly updates in regards to risk & protective factors, demographics, safety concerns & measures and utilization of Family Centered Services & Supports allocations to the Family & Children First Council Coordinator. The update will be received within ten business days after the end of the calendar quarter. This information will be used to identify gap trends, gap in services and to track state and local resource usage.

- **Children out-of-home**
  Progress toward identified goals, appropriateness of placement and continuity of care after discharge from placement with appropriate arrangements for housing, treatment and education are monitored and tracked. This information is to be collected by the placing agency that is involved in the child’s treatment team meetings and the information will be reported monthly to the Family Coordination Team.

Upon request, service coordination data will be submitted to the state.

**DESIGNATING SERVICE/SUPPORT RESPONSIBILITIES**

The Child and Family Team will develop the Individualized Family Service Coordination Plan (IFSCP) and will clearly identify and define the responsibilities for provision of services by all parties involved including timelines to be followed. If the identified services and supports are not presently available, the plan will outline what efforts will be undertaken to address the service gaps. The Team Facilitator and/or parent will be responsible for monitoring the implementation of the IFSCP and will reconvene the group as needed to update or modify the plan. The Team Facilitator works collaboratively with other systems’ case managers who may be assigned to the case.

If necessary, as a part of the IFSCP, a Child and Family Team may identify fiscal or other resources required to support service plan implementation, transitional services and service activity tracking. The Family Coordination Team will then help identify appropriate funding or other requested resources.

**SELECTING THE FAMILY TEAM MEMBER TO TRACK PROGRESS, SCHEDULE & FACILITATE MEETINGS**

The Service Coordinator typically facilitates the Child and Family Team. In order to encourage family confidence and genuine participation in the service coordination planning process, the family will have a voice in choosing and approving their facilitator. However if the family objects, the Child and Family Team will work with the family to select an appropriate facilitator.
The facilitator’s responsibilities include tracking progress, assigning responsibilities and scheduling meetings. They will assure progress updates are made to the FCFC Coordinator for the monthly Family Coordination Team meetings.

**How Plans Ensure Services are Responsive to the Family’s Strengths, Needs, Culture, Race and Ethnicity and are Provided in the Least Restrictive Environment**

The Service Coordinator will explore family strengths, needs, culture, race and ethnicity during the strengths assessment. The Child and Family Team will research access to a comprehensive array of services for the family in designing a plan that is in the least restrictive, least intrusive, and in the most clinically appropriate environment. This takes into consideration not only the safety of the child, the family and the community but also the child’s physical, emotional, social and educational needs. Services considered for individual youth will range along a continuum of care. The system will ensure that multiple services are delivered in a coordinated and therapeutic manner, and that children can move through the system of services in accordance with their changing needs.

**Using Service Coordination to Deal with Alleged Unruly Children, Including Juvenile Court System Diversion**

*Early identification and intervention is recognized as a critical factor in preventing a child from becoming involved with the juvenile court system. The following process will be used to identify and intervene with these types of children:*

Any child serving agency (including but not limited to the schools, children’s services and mental health providers) that suspects a child may be identified as alleged/unruly but not yet involved with the juvenile court system should take the following actions:

- Conduct a meeting with child, parents and other interested parties to determine appropriate methods for diversion. Services that may be included are parenting education, short-term respite, alternative education programs and juvenile court diversion programs.

The agency filing the complaint will be responsible for the above process. If, after this process has been executed and exhausted, the child is still not responding, the child should then be referred on to the above-cited service coordination mechanism referral process. Any child at-risk for becoming involved with the juvenile justice system is also at-risk of being removed from the home as juvenile detention facilities pose a constant risk for removal.

**Establishing Timelines for Completing Family Team Goals**

All Individualized Family Service Coordination Plans (IFSCP) will include timelines to review progress toward meeting the family team goals. Child and Family Team members will jointly determine a timeline for achieving each goal in the IFSCP since timelines will vary for each goal. Barriers and progress toward the team goals will be discussed at the regularly scheduled Child and Family Team meeting.
**INCLUDING CRISIS AND SAFETY PLANS IN IFSCP**

An immediate Youth and Family Safety Plan (Addendum F) will be developed even before the Child and Family Team first meets. During later phases of planning, the Child and Family Team will work together to develop an effective safety plan which also addresses who can help the family in times of crisis. The team should identify where its plans seem most vulnerable and what the consequences might be if the safety plan does not function. Alternative safety strategies will be identified. A Youth and Family Safety Plan puts supports in place that are expected to prevent a targeted crisis from happening as well as what action team members will take if the crisis actually occurs. All Child and Family Team members will have a copy of the Youth and Family Safety plan to easily refer to when needed.

After each crisis occurs, the Child and Family Team will review whether or not the Youth and Family Safety Plan worked, or needs modification. All changes to a plan will be team-driven, and all members who are not present must be informed immediately.

**TRANSITION PLANNING & DISCHARGE**

When the Child and Family Team reaches consensus that the family’s long range mission and goal(s) are close to being completed, or completed, it is time to transition the family from services. The Service Coordinator will work with the family to develop a transition and discharge plan (Attachment G) to summarize progress made toward their mission and goals, determine if ongoing community services are needed, determine if referrals for other services are needed and the total amount of funds allocated to the family through Family & Children First Council. The transition plan is shared with the Child and Family Team and a copy is given to the family for reference if future reentry into a system of care is needed. At this time the family is discharged. The service coordinator will make phone contact with the family three months following discharge.

**FISCAL STRATEGIES**

If necessary, as a part of the IFSCP, a Child and Family Team may identify fiscal or other resources required to support service plan implementation or transitional services. The Service Coordinator will bring the request for fiscal or other resources to the Family Coordination Team. Funding may include, but is not limited to: Children’s Community Behavioral Health funds, Family Centered Services and Supports funds, Help Me Grow, United Way, Job & Family Services PRC, Bureau for Children with Medical Handicaps, Medicaid, insurance, parental contributions, individual agency funds and utilization of shared funding.

Funding to meet the needs identified in an IFSCP will be determined on a case-by-case basis. All available county resources will be considered including sharing, blending or braiding resources to meet the needs of the child and family. This improves flexibility and allows the county to be fiscally responsible and maximize local, state and federal funds.

While our long-term vision would be to reallocate funds from institutional services to community-based, preventative and family-centered services, this is not currently in practice because there is not a realistic tracking method.
Unfunded needs that are identified through the IFSCP process can be considered for Children’s Community Behavioral Health (CCBH) funding if a child meets the state requirements including: child(ren) and youth must be ages 0-17, have intensive behavioral health needs and/or be at risk of removal from their homes or communities due to behavioral health issues. CCBH funds can be used to provide clinical intervention and treatment and clinical programs that address gaps in treatment services. CCBH funds can also be used for “out of home treatment” in therapeutic or treatment foster care in a residential treatment facility licensed by ODMH or in a psychiatric hospital. The CCBH guidance document will be used to help in determining program guidelines and requirements.

Family Centered Services and Supports (FCSS) funding is designed to meet the unique needs of children and families identified in their Family & Children First Council service coordination plan. Children and youths can be considered for FCSS funding if they meet the state requirements including: child(ren) or youth must be ages 0-21 and have multi-systematic needs. The FCSS funds will be used for community-based services which promote the stability and well-being of children and families. These dollars cannot be used for clinical services, or to supplant existing funds allocated to support the multiple needs of children and families. The FCSS guidance document will be used to help in determining program guidelines and requirements.

**QUALITY ASSURANCE OF SERVICE COORDINATION MECHANISM**

The monitoring of the Service Coordination Mechanism includes the creation of a Continuous Quality Improvement workgroup. The workgroup of the Five County Family and Children First Councils will use Continuous Quality Improvement (CQI) principals to consistently monitor fidelity and provide valuable input to the service coordination mechanism process. Monitoring will be done to ensure consistent implementation and to measure outcomes and the progress of the service coordination process. Service Coordinators will report to the CQI workgroup semiannually.

The CQI workgroup will semiannually review the Service Coordination Mechanism to ensure children and families are receiving care consistent with Family & Children First Council obligations in ORC 121.37. The CQI workgroup will make necessary changes to the Mechanism when appropriate.

Members of the workgroup will consist of persons from across the five county region working in the following capacities: Alcohol, Drug, and Mental Health Board, Mental Health provider, Juvenile Court, Department of Job and Family Services, Board of Developmental Disabilities, Educational Service Center, schools, parent representatives and Family and Children First Council Coordinators.

**DISPUTE RESOLUTION PROCESS**

The county Family & Children First Council serves to utilize the recommendations of all parties, including that of the parent or guardian to promote the well being of the child(ren) in regards to the provision of services for child(ren). If there is significant and unresolved conflict regarding any aspect concerning the provision of the services by any participant (individual or agency) in the service coordination mechanism process, every attempt is made to resolve that conflict with

Northwest Ohio Regional Service Coordination Mechanism
the individual or agency. If this attempt cannot resolve the dispute, the dispute resolution process can be initiated.

The dispute resolution process shall be used to: 1) resolve disputes with Part C early intervention Help Me Grow services; 2) resolve disputes among the agencies represented on the county council concerning the provision of services to children, including children who are abused, neglected, dependent, unruly, alleged unruly, or delinquent children and under the jurisdiction of the juvenile court and children whose parents or custodians are voluntarily seeking services; 3) resolve disputes between a child’s parents or custodians and the Family and Children First Council regarding service coordination mechanism process, including children and families eligible for Help Me Grow, but not eligible for Part C early intervention services.

Each family will be notified in writing of their right to utilize the dispute resolution process (Attachment H or HMG state issued form). Parents who choose to utilize an advocate or mentor are encouraged to include those representatives in the process.

Service Coordination is defined as a process of service planning that provides family-centered, individualized services and supports to families. The unique strengths and needs of each child and family guide the types and mix of services provided. The purpose of Service Coordination is to provide a venue for families needing services where their needs may not have been adequately addressed in traditional agency systems. Each agency system has areas of responsibility and the collaborative approach is not intended to replace or usurp the primary role of any one of these systems.

If the dispute does not pertain to service coordination, parents or custodians shall use existing local agency grievance procedures to address disputes. This process is in addition to and does not replace other rights or procedures that parents or custodians may have under other sections of the Ohio Revised Code. Each agency represented on the Family and Children First Council (FCFC) that is providing services or funding for services that are the subject of the dispute initiated by a parent shall continue to provide those services and the funding for those services during the dispute process. These rights shall not be interpreted as overriding or affecting decisions of a juvenile court regarding an out-of-home placement, long-term placement, or emergency out-of-home placement.

**HELP ME GROW EARLY INTERVENTION SERVICES DISPUTES**

As the lead agency, the Ohio Department of Health (ODH) has available procedural safeguards for the timely resolution of complaints regarding the provision of Help Me Grow early intervention services. The entire Help Me Grow Procedural Safeguards Policy can be found at ohiohelpmegrow.org.

If a dispute is initiated regarding the provision of Help Me Grow early intervention services, the following procedure and timeline will be utilized:

1. An individual or an organization may file a complaint in writing with the county Family & Children First Council (FCFC) regarding the provision of HMG early intervention services within the county. The alleged violation must have occurred not more than one
year before the date that the complaint is received unless a longer period is reasonable because the alleged violation continues for that child or other children, or the complainant is requesting reimbursement or corrective action for a violation that occurred not more than three years before the date on which the complaint was received. The FCFC Coordinator is designated as the Council’s liaison for the receipt of complaints; the FCFC Coordinator’s contact information can be found in Attachment B and as follows:

Defiance County Family and Children First Council
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500 Court St. Suite F
Defiance OH 43512
Phone: 419-782-1525
Fax: 419-782-5091
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2. The FCFC Coordinator will notify ODH (Bureau of Early Intervention Services) of the complaint in writing (via email or fax) within seven (7) calendar days of the receipt of the complaint.

3. The FCFC Coordinator will provide a copy of the procedural safeguards to the individual or organization filing the complaint.
4. The FCFC Coordinator will explain the options available for dispute resolution, which include:
   a. Filing a complaint with the county Family & Children First Council (FCFC), and/or
   b. Filing a complaint with the Ohio Department of Health, and/or
   c. Requesting mediation, and/or
   d. Requesting an administrative hearing with the Ohio Department of Health, or
   e. Filing a complaint with the provider of Part C services, if the provider has a dispute resolution process.
   If the provider has a resolution process for complaints, the provider of Part C services must notify ODH and the FCFC of the complaint in writing (via email or U.S. mail or fax) within seven (7) calendar days of receipt of the complaint. The provider of part C services must issue a written decision to the complainant, the FCFC and ODH within thirty (30) calendar days from the receipt of the complaint.

5. Unless the state or other agencies and parents of a child otherwise agree, the child and family must continue to receive appropriate Part C services currently being provided, during the resolution of disputes arising under Part C. If the complaint involves the initiation of one or more services under this part, the child and family must receive those services that are not in dispute.

6. The FCFC Steering Committee will assign one or more individuals to investigate the complaint. The assigned individuals will not have a direct interest in the matter.

7. The investigation of the complaint will include at least the following:
   • Conduct an on-site investigation as determined necessary by ODH;
   • Interview the complainant and give complainant an opportunity to submit additional information, either orally or in writing about the allegation;
   • Interview relevant providers and give providers an opportunity to submit additional information, either orally or in writing about the allegation; and
   • Review all relevant information and make an independent determination as to whether there has been a violation.

8. The assigned investigator(s) will submit their findings in writing to the FCFC Coordinator. The FCFC Steering Committee will issue a written decision to the complainant within thirty (30) calendar days from the receipt of the complaint. The written decision shall address each allegation in the complaint and shall include findings of facts and conclusions and the reasons for the council’s decision. A copy of the decision will also be provided to ODH.

   If the complaint is not resolved within thirty (30) calendar days, ODH will notify the complainant, the FCFC and the provider, if applicable, that the complainant may select one of the following:
a. To have ODH investigate the complaint in accordance with Rule 3701-8-08 (C) (4). If this option is selected, ODH shall assure the complaint is investigated and resolved within sixty (60) calendar days from the date the FCFC or provider received the complaint; and

b. To mediate and/or go to an administrative hearing in accordance with Rule 3701-8-08 (C) (3). ODH shall assure that if the complainant selects mediation and/or administrative hearing, the hearing is completed within thirty (30) days from receipt of the request for mediation and/or administrative hearing.

9. If the FCFC determines there was a violation, FCFC will ensure that corrective actions are implemented within 45 days or sooner of the written final decision. A copy of the corrective action plan will be provided to the complainant and ODH. ODH will monitor the corrective action plan to ensure corrective actions are implemented.

If the complainant is not satisfied with FCFC’s findings or corrective action plan, the complainant may file a complaint with ODH in accordance with their procedural safeguards policy. ODH will investigate the complaint and issue a written decision within thirty (30) days from receipt of the complaint. If the written complaint is also the subject of an administrative hearing, the complaint investigation or any part of the complaint investigation that is being addressed in the administrative hearing must be set aside until the conclusion of the hearing. However, any part of the complaint that is not part of the administrative hearing must be resolved within the established time lines.

If an issue is raised in a complaint filed under this procedure that has previously been decided in an administrative hearing process involving the same parties, the hearing decision is binding and the ODH will notify the complainant of such.

**DISPUTES BETWEEN AGENCIES**

When disagreements arise between agencies as to the services or funding of services a child and/or family is to receive, any agency represented on Council may initiate the local dispute resolution process established in the county service coordination mechanism applicable to the Council. If a dispute is initiated between agencies, the following procedure and timeline will be utilized:

1. Within 7 calendar days of the disagreement/dispute the disputing agency must submit a Dispute Resolution Request (Attachment I) to the applicable FCFC Coordinator communicating the desire to utilize the dispute resolution process. Supporting evidence or documentation concerning the dispute should be submitted with this request. This request should be submitted to the Family & Children First Council Coordinator; their contact information is located in Attachment B.

2. Upon receipt of the agency request to utilize dispute resolution, a meeting between the FCFC Steering Committee and the disputing agency will be convened within 15 calendar days. This meeting will be scheduled at a mutually convenient time for the majority members of the disputing agency and the FCFC Steering Committee. The disputing agency will prepare a presentation for the FCFC Steering Committee regarding the nature of the dispute, the specific issues that are requested to be resolved, and a proposed...
solution. This presentation can be made by the director of the agency or an approved representative of that agency. Each FCFC Steering Committee member must vote on the proposed solution. A majority vote will determine resolution of the dispute. The FCFC Coordinator will act as facilitator in the process, but will abstain from voting. The FCFC Steering Committee will be responsible for preparing the responses to the disputing agency and the FCFC Coordinator will issue a written response in regards to the decision to that agency within 3 calendar days.

3. If the disputing agency disagrees with the decision of the FCFC Steering Committee, the disputing agency has the right to request that the dispute be reviewed by the final arbitrator, the presiding Juvenile Court Judge. The disputing agency must submit in writing a request to the FCFC Coordinator to move to the final stage of the dispute resolution process within 5 calendar days of receiving the FCFC Steering Committee decision. Upon receipt of this request, the FCFC Coordinator will submit within 5 calendar days all documentation regarding the dispute, (including, but not limited to) the request for dispute resolution and supporting documentation, the Dispute Resolution Intersystem Review Assessment form (Attachment J), responses made by the FCFC Steering Committee, treatment information, and other relevant information to the presiding Senior Juvenile Court Judge. The Senior Juvenile Court Judge will decide which presiding Judge will be assigned to the dispute. The court shall hold a hearing as soon as possible, but no later than ninety days after the motion or complaint is filed. At least 5 days before the date on which the court hearing is to be held, the court shall send each agency subject to the determination written notice by first class mail of the date, time, place, and purpose of the court hearing. This decision will direct one or more agencies represented on the council to provide services or funding for services to the child. The determination shall include a plan of care governing the manner in which the services or funding are to provided. The presiding Juvenile Court Judge shall utilize the plan or care on the family service coordination plan developed as part of the county’s service coordination mechanism and evidence presented during the local dispute resolution process in making the determination. The presiding Juvenile Court Judge may require an agency to provide services or funding only if the child’s condition or needs qualify the child for services under the laws governing the agency. While the local dispute resolution process or court proceedings are pending, each agency shall provide services and funding with no interruption until a final decision is rendered. If an agency that provides services or funds during the local dispute resolution process or court proceedings is determined through the process or proceedings not to be responsible for providing them, it shall be reimbursed for the costs of providing the services or funding by the agencies determined to be responsible for providing them.

**NON-EMERGENT DISPUTES BETWEEN PARENT/GUARDIAN AND FCFC**

A non-emergent dispute will be defined as a dispute that does not require an immediate response due to the safety or well-being of the child(ren). If a non-emergent dispute is initiated by a parent or guardian, the following procedure and timeline will be utilized:

1. Within 7 calendar days of the disagreement/dispute the family will submit a Dispute Resolution Request form to the FCFC Coordinator communicating the desire to utilize the dispute resolution process. Supporting evidence or documentation concerning the
dispute should be submitted with this request. This request should be submitted to the Family & Children First Council Coordinator; their contact information is located in Attachment B.

2. Upon receipt of the family request to utilize dispute resolution, a meeting with the Family Coordination Team will be convened within 15 calendar days. This meeting will be scheduled at a mutually convenient time for the majority members of the family and the Family Coordination Team. The family will prepare a presentation for the Family Coordination Team regarding the nature of the dispute and the specific issues that are requested to be resolved. This presentation can be made by the family, an advocate, or the county Service Coordinator.

3. At the meeting with the Family Coordination Team, the family will present information regarding the nature of the dispute and identify specific issues that are requested to be resolved. A Dispute Resolution Intersystem Assessment form (Attachment J) will be completed by the Family Coordination Team and the family to provide historical and current information relevant to the dispute and to specifically identify the issues sought to be resolved. The Family Coordination Team will meet in closed session after the family’s presentation to draft a written response of the proposed resolution. The next business day, the FCFC Coordinator will submit the proposed resolution written response to the FCFC Steering Committee regarding the issues identified in the dispute.

4. FCFC Steering Committee will meet within 7 days of Family Coordination Team meeting to review the responses drafted to the family. The FCFC Steering Committee will either approve or reject the responses in writing. In the event that the FCFC Steering Committee approves the responses of the Family Coordination Team, a letter addressing the disputes will be immediately issued to the family by mail. In the event that the FCFC Steering Committee rejects the responses of the Family Coordination Team, the FCFC Steering Committee becomes responsible for preparing the responses to the family. These responses will be written the day of the FCFC Steering Committee meeting and mailed immediately to the family. The FCFC Coordinator will be used as a neutral facilitator in this meeting and will be responsible for the written responses to the family.

5. When the provision of services cannot be resolved through the designated dispute resolution process, the final arbitrator will be a Juvenile Court Judge. The complainant must file a request with the Juvenile Court within 7 calendar days of receipt of the responses to have the dispute be decided upon by the final arbitrator. Upon the request of the complainant, the FCFC Coordinator will assist in gathering all documentation regarding the dispute, (including, but not limited to) the request for dispute resolution and supporting documentation, the Intersystem Assessment form, responses made by the Family Coordination Team and the FCFC Steering Committee, treatment information, and other relevant information. The presiding Judge will issue a written, binding ruling.

**Emergent Disputes between Parent/Guardian and FCFC**
An emergent dispute will be defined as a dispute that requires an immediate response due to the safety or well-being of the child(ren). In these instances, the immediate decision is made collaboratively with the parents or guardians and any immediate accessible staff available. FCF will work to address the emergency in as timely and effective means possible. If an emergent dispute is initiated by a parent or guardian, the following procedure and timeline will be utilized:
1. Within 3 calendar days of the disagreement/dispute the family will submit a Dispute Resolution Request form to the FCFC Coordinator communicating the desire to utilize the dispute resolution process. Supporting evidence or documentation concerning the dispute should be submitted with this request. This request should be submitted to the Family & Children First Council Coordinator; their contact information is located in Attachment B.

2. Upon receipt of the family request to utilize dispute resolution, a meeting with the Family Coordination Team will be convened within 5 calendar days. This meeting will be scheduled at a mutually convenient time for the majority members of the family and the Family Coordination Team. The family will prepare a presentation for the Family Coordination Team regarding the nature of the dispute and the specific issues that are requested to be resolved. This presentation can be made by the family, an advocate, or the County Service Coordinator.

3. At the meeting with the Family Coordination Team, the family will present information regarding the nature of the dispute and identify specific issues that are requested to be resolved. A Dispute Resolution Intersystem Assessment form (Attachment J) will be completed by the Family Coordination Team and the family to provide historical and current information relevant to the dispute and to specifically identify the issues sought to be resolved. The Family Coordination Team will meet in closed session after the family’s presentation to draft written responses of the proposed resolution. The next business day, the FCFC Coordinator will submit the proposed resolution written response to the FCFC Steering Committee regarding the issues identified in the dispute.

4. FCFC Steering Committee will meet within 3 days of Family Coordination Team meeting to review the responses drafted to the family. The FCFC Steering Committee will either approve or reject the responses in writing. In the event that the FCFC Steering Committee approves the responses of the Family Coordination Team, a letter will be immediately issued to the family by mail addressing the disputes. In the event that the FCFC Steering Committee rejects the responses of the Family Coordination Team, the FCFC Steering Committee becomes responsible for preparing the responses to the family. These responses will be written the day of the FCFC Steering Committee meeting and mailed immediately to the family. The FCFC Coordinator will be used as a neutral facilitator in this meeting and will be responsible for the written responses to the family.

5. When the provision of services cannot be resolved through the designated dispute resolution process, the final arbitrator will be a Juvenile Court Judge. The complainant must file a request with the Juvenile Court within 7 calendar days of receipt of the responses to have the dispute to be decided upon by the final arbitrator. Upon the request of the complainant, the FCFC Coordinator will assist in gathering all documentation regarding the dispute, (including, but not limited to) the request for dispute resolution and supporting documentation, the Intersystem Assessment form, responses made by the Family Coordination Team and the FCFC Steering Committee, treatment information, and other relevant information. The presiding Judge will issue a written, binding ruling.

**Ohio Family & Children First Cabinet Council Involvement in Dispute Resolution**

When requested, the Ohio Family and Children First (OFCF) Cabinet Council (CC) will provide an administrative review of unresolved local disputes regarding conflicts among parents,
agencies, and/or councils pertaining to the county council service coordination process or decisions made during the individual family service coordination process. The dispute must be concerning a decision made or a process proposed or implement during a phase of the county service coordination process regarding a family or child who is formally involved in the county Family and Children First service coordination. This includes a disagreement regarding the denial of acceptance of a family into the county service coordination process. Agencies, providers, or parent/legal guardians who have participated on a family service coordination plan team may request a dispute resolution review. The OFCF Service Coordination Committee will review such requests and make recommendations to the CC for its review and approval. With CC approval, the OFCF will respond, in writing to the county council requests for dispute resolution review within 30 days of the receipt of the request by the State Service Coordination Committee.

The following requirements must be met BEFORE the county dispute case can be reviewed:

1. The involved family must sign a release to have its information shared with the OFCF Service Coordination Committee and the Cabinet Council.
2. The family must have been referred to and accepted into some level of the county council service coordination process. Two exceptions to this requirement are:
   a. When a family was referred to the county FCFC service coordination, either by itself or by another party, and was not accepted into the county service coordination. In this circumstance, an administrative review will be granted, if the fact of not being accepted into service coordination is the matter being disputed.
   b. If the dispute is regarding service being provided through Help Me Grow for a Part C eligible child.
3. The county council must verify that the county council dispute resolution process has been completed without satisfactory resolution as determined by the concerned parties.
4. The county council must request the Cabinet Council review and submit requested documents pertaining to the dispute.
5. The county juvenile court judge may be the county’s final arbiter of the county service coordination disputes.
6. The CC will not review cases for which the complainants have sought a juvenile court ruling. The CC administrative review must be requested and completed PRIOR to seeking resolution through the county juvenile court as final arbiter of the dispute.